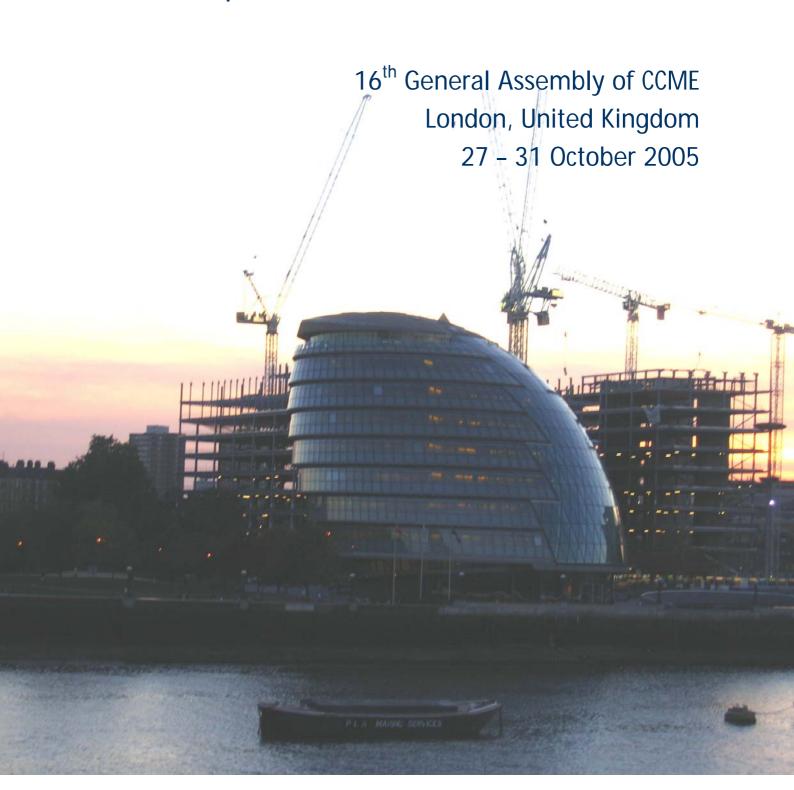


Churches' Commission for Migrants in Europe

Commission des Eglises auprès des Migrants en Europe Kommission der Kirchen für Migranten in Europa

Report



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Content

Pre-	Assembly Programme	5
27 th	October 2005 - Reception London City Hall	5
28 th	October 2005 - Global Governance of international migration	5
16 th	CCME General Assembly	7
1.	Opening Prayer	7
2.	Opening of the Assembly	7
2.1.	Roll Call	7
2.2.	Adoption of the Assembly Agenda	7
2.3.	Election of a Nominations Committee	7
2.4.	Election of General Rapporteurs	7
3.	Application for Membership, Decision by the Assembly	8
4.	Word of Greetings from the Conference of European Churches (CEC)	8
5.	Activity Report 2002-2005, Adoption and Discharge of ExCom Members	8
6.	Financial Report 2002-2004: Adoption and Discharge of the Treasurer	9
7.	Integration of CCME and CEC, Report on Negotiations	. 10
8.	Work Programme 2006-2008, Discussion of the Draft	. 13
9.	Budget 2006-2008: Discussion of Draft	. 14
10.	Installation of working groups	. 14
11.	Parallel Working Groups	. 14
12.	Election of the Executive Committee	. 14
12.1	Election of moderator and treasurer	. 14

12.2. Election of ExCom members	15
12.3. Election of substitute ExCom members	16
13. Decision on next Steps in the Process of Integration with CEC	16
14. Adoption of Work Programme 2006-2008	17
15. Report of the Working Group on Interregional Partnerships	18
16. Adoption of the Budget 2006-2008 and Resolution on Finances	18
17. Any other Business	19
18. Closing Action	19
Annex I: List of Members and voting rights for 16 th CCME General Assembly	20
Annex II: Mandate and composition of working groups at 16 th CCME General Assembly (as adopted)	22
Annex III: Resolution on CEC-CCME integration as adopted	24
Annex IV: Report of the group on interregional partnership as received.	29
Annex V: CCME Work Programme 2006-2008 as adopted	32
Annex VI: Resolution on deaths at Schiphol detention centre (adopted version as edited)	41
Annex VII: Resolutions of working group on finances as adopted	42
Annex VIII: Budget 2006-2008	44
Annex IX: List of Participants	48

Pre-Assembly Programme

27th October 2005 - Reception London City Hall

Participants and guests from churches and organisations in the UK assembled on 27 October 2005 for a reception at London City Hall. CCME moderator Dr. Annemarie Dupré and General Secretary Doris Peschke welcomed guests



from churches organisations in the UK who attended. Among the guests the also General Secretary of the Conference of European Churches, Rev. Keith Clements, the former Director of the Church and Society Commission of CEC, Jenkins, as well as members of CCME working groups friends and colleagues from other Christian organisations on migration and working refugees.

Words of greetings were given, among others, by the President of the Conference of European Churches, Rev. Jean-Arnold de Clermont, and the Secretary of the Churches' Commission for Racial Justice of the Churches Together in Britain and Ireland, Rev. Arlington Trotman on behalf of the hosts.

28th October 2005 - Global Governance of international migration

"Global governance of international migration" was the theme of a conference held at London City Hall on 28 October 2005. Participants were

welcomed by Mr Lee Jaspers on behalf of the London Mayor, referring to the challenges of migration and welcoming the churches' contribution to addressing the issues.

H.G. Bishop Angaelos of the Coptic Orthodox Church in the UK opened the conference on behalf of the ecumenical organisations in the UK. Then Annemarie Dupré opened the conference.

Dr Khalid Koser, senior policy advisor



of the Global Commission on International Migration gave an overview on the challenge of migration governance with observations from the

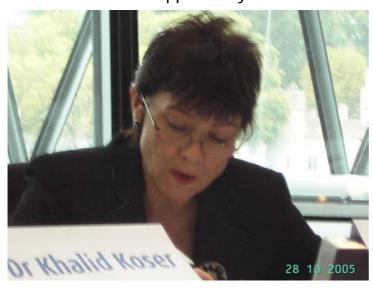
consultation process of the GCIM over the previous years. He introduced the findings of the report of the Global Commission which had just been published in October 2005. Sydia Nduna, consultant for the Global Ecumenical Network on Uprooted People at the World Council Churches complemented the session with observations from the GEN with regard to understanding the challenges



and the need for global governance of migration. Trafficking in human beings was then highlighted as one of the severe challenges related to migration to which churches seek adequate responses.

A panel with British Members of the European Parliament from different parties discussed the emerging European responses to the challenge of migration governance, indicating that there remains quite a gap to be bridged and more proportionate and more adequate measures and instruments to be developed to tackle the challenges related to international migration.

In the conclusions of the day by Rev. Arlington Trotman and Doris Peschke, the need was underlined to change the paradigm and regard migration as an asset and a opportunity more than a risk and a threat. Just relationships



and participation are challenges to be faced by churches and society alike. At the same time, more global and interregional cooperation need to be elaborated.

16th CCME General Assembly

1. Opening Prayer

The General Assembly started with an opening prayer facilitated by Doritt Akinbobola.

2. Opening of the Assembly

CCME Moderator Annemarie Dupré welcomed participants, delegates, guests and observers, among others from the Conference of European Churches, the World Council of Churches, the Middle East Council of Churches, the All Africa Conference of Churches and the Council of Catholic Bishops' Conferences of the EU (COMECE), to the 16th General Assembly of CCME and wished all the best for the deliberations.

2.1. Roll Call

The Assembly opened with a roll call (see annex I). All CCME member organisations except the Belgian and the Spanish were present. It was established that the assembly therefore had a quorum, with 44 of 50 votes being present in the assembly.

2.2. Adoption of the Assembly Agenda

Annemarie Dupré introduced the draft agenda and timetable for the General Assembly. The proposed assembly agenda was adopted with minor adjustments to the timetable.

2.3. Election of a Nominations Committee

Annemarie Dupré explained the role and mandate of the Nominations Committee, namely, to receive nominations for ExCom elections and to come up with an election proposal for a well-balanced ExCom. It was also underlined that Nominations Committee members could not stand for ExCom elections themselves. Deadlines and procedures for nominations to the ExCom were briefly explained.

Annemarie Dupré, Jac Franken, Antonios Papantoniou and Pat White were nominated and by acclamation elected as members of the Nominations Committee.

2.4. Election of General Rapporteurs

Torsten Moritz and Tanja Zeeb were nominated and by acclamation elected as general rapporteurs.

3. Application for Membership, Decision by the Assembly

Annemarie Dupré and Doris Peschke introduced the membership application of the Ecumenical Council of Churches of the Slovak Republic (ECCSR) and explained that all application documents had been received in due time before the assembly. Helena Tuzinska from the ECCSR gave a presentation on the history of the organisation, its involvement in refugee support activities and partnership with UNHCR. The floor was opened for questions.

The assembly unanimously voted in favour of accepting the ECCSR as a CCME member organisation. The number of total votes in the assembly thus increased to 47.

4. Word of Greetings from the Conference of European Churches (CEC)

Rev. Jean-Arnold de Clermont, President of the Conference of European Churches (CEC), conveyed the greetings of CEC to the CCME Assembly. He underlined the wish of CEC to make the CEC-CCME integration a success, as migration was among the most central elements of the Christian witness in Europe and crucial for the future of Europe. Jean Arnold de Clermont and CEC General Secretary Rev. Keith Clements outlined where the integration process had generated first results and where it had helped to enhance cooperation. They offered reflections on how the future challenges of CEC-CCME integration, e.g. the status of commissions, membership in CCME and fundraising for the work of CCME might be addressed. Several delegates raised questions around the issue of financial implications of an integration and additional workload for CCME after the integration with CEC. Keith Clements in his response underlined the need to communicate to CEC member churches that the integration is not intended or expected to save money, but that CEC members should rather feel encouraged to contribute more to the work of CCME as integration was taking place. In turn, it would be expected that more of the CEC member churches became involved in the issues around migration and refugee protection.

5. Activity Report 2002-2005, Adoption and Discharge of ExCom Members

Doris Peschke presented the CCME activity report (document GA 2005 – 2) underlining the achievements, remaining challenges and changing context influencing the work of CCME over the last three years. She highlighted the synergies of cooperation with members and partners and expressed thanks for the continuous support given to CCME by its member organisations. Torsten Moritz added information on the project activities. Henrik Lesaar conveyed the greetings on behalf of the COMECE (Council of Catholic Bishops' Conferences of the European Union) and shared impressions of the cooperation of Christian organisations on asylum and migration.

In the discussion on the report participants expressed thanks for the amount and the quality of the work, which had been done. Concern was expressed how the amount of work could be undertaken in the future with such limited staff capacity; the question of possibilities to stronger prioritise or reduce work was raised. Several delegates highlighted how the various areas addressed by CCME were and are of continuing or increasing concern to their churches. Members of the outgoing ExCom underlined that the CEC-CCME integration had created and would continue to create a considerable additional workload. In response, Annemarie Dupré underlined the need for member organisations to commit resources to the CEC-CCME integration process if it was to become a success. Doris Peschke stressed the need to see how CCME can become more effective through partnerships and profit from a stronger task division with its partners.

After a lively discussion, the assembly unanimously voted in favour of adopting the activity report 2002-2005 and discharging the ExCom members.

Geesje Werkman informed the assembly about the death of eleven inmates of the detention centre at Schiphol airport during a fire which broke out in the night of 27th October. The assembly asked Geesje Werkman to draft a solidarity message to be adopted at a later point.

The evening session of 28th October was closed at 22.15 h after agenda item 5. Delegates went to the chapel for the evening prayer.

29th October 2005

The assembly reconvened after morning prayer for agenda item:

6. Financial Report 2002-2004: Adoption and Discharge of the Treasurer

Goos Minderman presented the financial report (document GA 2005-3). He underlined that the financial situation of CCME was neither easy nor dramatic and at least deficits could be avoided. He expressed satisfaction that project subsidies and grants had increased and that some members had increased their membership fee. The fact that CEC had begun to contribute financially to CCME's work on refugee issues (with 20.000 CHF in 2004), as it had been foreseen in the contract of cooperation between CEC and CCME, was another positive development. However, the decrease in membership fees payments by some other members and the failure to substantially increase general grants as well as the reserves of CCME over the last three years gave reasons for concern. EU project grants had become a substantial part of the CCME budget over the last years, which on the one hand was a positive development, but on the other hand created a potential financial vulnerability. Goos Minderman explained that CCME had recently begun to look at a way of banking its money in an ethical and socially responsible way and therefore became cooperative member of OIKOCREDIT. Myriam de Niet from OIKOCREDIT gave a comprehensive presentation on OIKOCREDIT.

Goos Minderman concluded by underlining that the issue of finances needed to be very carefully addressed in the CEC-CCME integration process, as the need to work for a membership of 128 CEC member churches would create a need for additional resources.

A number of questions of clarification were answered with regard to specific figures in the accounts included in the report. It was explained that CCME co-

owned the Ecumenical Center in which its office is located. and that in 2004 the owners association paid back the last part of the loan for the acquisition. Participants raised the question how an increased budget could be with remaining managed limited resources to manage it: Doris Peschke explained that project finances had allowed to have the external



accountant come in more regularly, thus reducing the extra burden, but that indeed more time had to be invested in office management due to increased project activities. Several questions highlighted the need to underpin the growth in project grants with an increase in core funding through membership fees and enquired about a policy on membership fees. Goos Minderman and Doris Peschke underlined that such a policy would need careful consideration of different factors and also would have to take into account that some member organisation are themselves facing serious financial difficulties.

The assembly thanked Goos Minderman for the report and his work as treasurer; it unanimously adopted the report and discharged the treasurer.

7. Integration of CCME and CEC, Report on Negotiations

Goos Minderman and Doris Peschke introduced the report on the negotiations (document GA 2005-4) and the draft recommendation (document GA 2005-5) by recalling the history and background of the integration process: important decisions had been taken in 1999 before the agreement of cooperation between CCME, CEC and WCC was signed in 2000; the CCME General Assembly in Aegina 2002 and the CEC General Assembly in Trondheim 2003 had both affirmed the intention to pursue the integration process at the end of which CCME would become a commission of CEC with a secure thematic mandate and financial resources. The task of elaborating the details of such integration before final decisions were taken by CEC and CCME had been assigned to a joint negotiating group. Both atmosphere and results

of the work in the negotiation group had been good, but sometimes there had been problems of synchronising the results of the work of the negotiation group with other important changes and debates in CEC, such as the restructuring of CEC in light of ecumenical reconfiguration, the evaluation and subsequent closure of CEC's solidarity and women's desk, or discussions around the location of CEC's offices. While the process in the negotiation group had created mutual confidence, the agreements oft the negotiation group were sometimes not fully followed up inside CEC which had raised doubts. However, particularly the meeting between the CCME ExCom and the CEC Presidium in June 2005 was positive as both organisations agreed on practicing cooperation before finalising the processes of integration and restructuring. All in all, the process had been both inspiring and challenging. It had so far already led to better and more regular contact and cooperation between CCME and CEC. Based on the progress so far, integration could take place within the next years, but a number of issues would still need to be resolved before the actual merger, such as

- the exact mandate of CCME as a Commission of CEC, particularly in view of its procedures allowing CCME to act publicly while being accountable to CEC as a whole;
- the working conditions of CCME staff;
- the availability of resources to CCME to cater for a larger membership;
- the possibility of churches and agencies, which are not or cannot become member of CEC, to remain/become a member of CCME.

As a result of these considerations, the outgoing ExCom presented a draft resolution, which outlined the issues in need of clarification for proceeding

with the integration and pursuing negotiations on the final agreement of integration.

Following up on the presentation, CEC General Secretary Rev. Keith Clements underlined that in his view the positive developments in the process of integration clearly the outweighed difficulties. According Keith Clements, to progress had been significant and indeed cooperation was already happening in anticipation of the integration, e.g. CCME was and will be present at the new CEC leadership team and the CEC presidium.



The delegation from Norway in a number of contributions expressed a certain impatience to see integration happening and enquired about a timeframe for the final integration, as the obstacles seemed mainly technical and not real obstacles as such. They also wanted to know how CEC saw the issues to be resolved before integration. In answering these questions, Goos Minderman shared that the process had at times been frustrating for the CCME delegation, as CCME often had had to wait for the results of the CEC restructuring process before progress on integration could be made. However, integration as a process was already under way, as the different areas of intensified cooperation were showing. Rev. Clements in his reply

underlined aettina that the balance between autonomy and accountability of CCME as a CEC commission would be a major challenge in the process of integration. The other issues would minor raised be view. challenges in his In addition, the issue of CCME's special direct relation with WCC would need to be addressed in the integration process. Responding to enquiries from Norway about a timeframe for



integration, several CCME members of the negotiation group underlined a danger that exact predetermined timeframes could lead to a situation of "naming and shaming" the other side if progress was slower than expected. CCME for example had been very accurate in the past and punctual in respecting common deadlines and also willing to share information, which had not always been the case with CEC. However there was no point in blaming CEC for this, as CEC also was preoccupied with other pressing issues and that it had been difficult to keep the various parallel processes relevant for the restructuring of CEC together.

A number of speakers inquired about the willingness of member organisations and funding partners to support the integration process financially. Annemarie Dupré pointed out that so far the interest expressed by churches to see integration happening had not translated into extra funding for it.

Several delegations inquired how issues of membership and the status of CCME as CEC Commission would be resolved. Keith Clements and CCME members of the negotiating group underlined the need for striking a balance: a commission would need to be accountable to CEC and yet be able to act in the area of the commission's mandate – following a logic of

subsidiarity. Responding to an enquiry by the Swedish delegation, Rev. Clements underlined that currently the CEC membership was invited to nominate members for CEC Commissions, that however Central Committee formally appoints the Commissions. Doris Peschke underlined that the decisive issue around this would be the status of those organisations in the CCME membership, which were neither member nor associated organisation of CEC (approximately 1/3 of the current CCME membership).

After a lively plenary debate, the discussion was closed and the draft motion on the CEC-CCME integration was referred to the working groups.

On behalf of the Nominations Committee Jac Franken gave indications about the timeframe for nominations and encouraged nominations for the position of moderator.

8. Work Programme 2006-2008, Discussion of the Draft

Doris Peschke and Torsten Moritz introduced the draft work programme (document GA 2005-6). They underlined the necessity to focus activities and the need to take decisions on future activities based on clear criteria and processes.

A discussion of the wording "stranger" in the CCME mission statement developed, as this - when translated into different languages - could have xenophobe connotations. It was noted however that the biblical text at various points speaks of the "stranger".

Doris Peschke addressed the issue raised by James Ozigi, how CCME would work in the future on undocumented migrants and pointed out that a focus specifically on issues around removal of undocumented migrants was foreseen, but that the assembly might also decide to include the wider issue of undocumented migrants in the work programme. The Norwegian delegation supported the draft programme in its intention to prioritise work towards the EU, as even Norway as a non-EU member was largely influenced by EU policy developments. Several delegations suggested that further prioritisation would be needed in order to make the work programme more realistic. The issue of communication was raised. Doris Peschke and Torsten Moritz outlined the various channels through which information was already up until now shared and accessible, but underlined the need to have a more regular information service. This service would however need to be designed in a format, which would not place substantial additional workload on the secretariat.

The draft programme was referred to the working group with the particular request to see if further prioritisation was possible.

9. Budget 2006-2008: Discussion of Draft

Goos Minderman introduced the draft budget (document GA 2005-7). He underlined that the draft budget contained a number of uncertainties, e.g the financial aspects of ongoing integration with CEC, projects which could not yet be foreseen. He outlined that the current draft was based on the calculation that 42 % of the total budget would come from general contributions, 37 % from EU grants and 21 % from earmarked grants. He therefore encouraged the working group on finances to look into the issue of increasing the regular contributions to CCME, the issue of a possible new system of members' contributions and the possibility to balance core tasks with core income for CCME.

A number of detailed questions on the budget for 2006 were asked and answered and the draft referred to the working group.

10. Installation of working groups

The assembly reviewed and amended the proposed composition of the working groups (see annex II).

11. Parallel Working Groups

Four parallel working groups took place in the afternoon and evening session of 29th October.

30th October 2005

The morning had been available for visits to local churches, the afternoon session started with

12. Election of the Executive Committee

Annemarie Dupré explained the election process and outlined that apart from moderator, treasurer and five elected ExCom members, both CEC and WCC would nominate a representative for the ExCom, so that the ExCom would consist of nine members altogether. The ExCom would elect vice-moderators from among its members.

12.1. Election of moderator and treasurer

Jac Franken presented the recommendation of the nominations committee for the election of the moderator and treasurer. He highlighted that the Nominations Committee was putting forward two candidates for the position of moderator, namely Ralf Geisler (Germany) and Arlington Trotman (UK). For the position of treasurer Michael Bubik (Austria) was the only candidate.

A discussion around the nomination of Arlington Trotman followed the presentation, focussing on the fact that the members in the UK had

nominated Naboth Muchopa as candidate for the ExCom before the assembly. It was established that Naboth Muchopa remained a candidate for the ExCom, that the nomination of Arlington Trotman for the election of a moderator was valid and that the UK churches' representatives had been informed about the nomination of Arlington Trotman.

Both Ralf Geisler and Arlington Trotman presented themselves to the assembly as candidates for the position of moderator. Doris Peschke briefly introduced Michael Bubik in his absence as candidate for the position of treasurer.

Annemarie Dupré explained the voting procedures and ballot papers were handed out.

Result for the election of CCME moderator

Ralf Geisler 7 votes Arlington Trotman 38 votes

Arlington Trotman was therefore elected as CCME moderator. He accepted the election as moderator after short consultation with the UK delegation.

Result for the election of CCME treasurer

Michael Bubik

Yes 45 votes No 0 votes Abstentions 2 votes

Michael Bubik was therefore elected as CCME treasurer. He accepted his election at a later point.

12.2. Election of ExCom members

The nominations committee presented the persons nominated for election as ExCom members. Naboth Muchopa informed the assembly of his decision not to stand for election. After his withdrawal, the candidates for the five remaining positions to be filled on the ExCom were the following (in alphabetical order):

Joël Le Billan (France)

Ralf Geisler (Germany)

Marja-Liisa Laihia (Finland)

Franca di Lecce (Italy)

Benz Schär (Switzerland)

Geesje Werkman (Netherlands)

All six candidates introduced themselves, outlining their personal and professional background, involvement with CCME and areas of interest.

The results of the vote were:

Joël Le Billan (France)	31 votes
Ralf Geisler (Germany)	45 votes
Marja_Liisa Laihia (Finland)	47 votes
Franca di Lecce (Italy)	34 votes
Benz Schär(Switzerland)	38 votes
Geesje Werkman (Netherlands)	18 votes

Joël Le Billan, Ralf Geisler, Marja-Liisa Laihia, Franca di Lecce and Benz Schär were therefore elected as ExCom members. They all accepted the election.

12.3. Election of substitute ExCom members

Annemarie Dupré explained the need for the assembly to elect two substitute members for the ExCom, who would replace members in case one member would become unable to serve on the ExCom.

The two candidates were:

Ephtalia Pappa (Greece) Jac Franken (Netherlands)

The assembly proceeded to a vote with the result being:

Ephtalia Pappa (Greece) 30 votes Jac Franken (Netherlands) 17 votes

Unfortunately Jac Franken had had to leave the assembly before the elections could be finalised. It had been realised that formally Jac Franken as a member of the Nominations Committee could not stand as a candidate for the elections. Thus Geesje Werkman (Netherlands) agreed to stand as candidate for the second substitute which was accepted by the delegates.

Thus, Ephtalia Pappa (Greece) was elected the first substitute and Geesje Werkman the second substitute ExCom member. Both accepted the election.

13. Decision on next Steps in the Process of Integration with CEC

Vebjorn Horsfjord and Elena Timofticiuc presented the results of the working group and the amended draft resolution. After an introduction to the history of the merger with CEC and also the previous merger of CEC and the European Ecumenical Commission on Church and Society EECS, a number of issues were discussed. With regard to finances, budget and policy decisions should remain the responsibility of the same body, as they are closely interrelated. The relationship between CCME and the CEC finance committee and Finance Secretary should be clarified before a merger.

It was to be recognised that the third CEC Commission on Dialogue does not have fundraising activities and operates differently to the Brussels based Commissions.

The concern was discussed that present CCME members might reduce their total membership fees after a merger, and terminate their direct support to

CCME, while a merger would imply new expenses to the CCME when a much larger number of churches were to be served. The expenses relate especially to travel and training. Care would have to be taken that additional funding would not be taken from other parts of CEC or reduced other Commission's fundraising possibilities.

The idea of a churches' decade for migration in Europe was raised as well as organising a consultation on finances.

The group highlighted the need to preserve the profile and identity of CCME in the new structure in order to maintain the existing working relations of CCME. The mandate of CCME must ensure CCME's right to issues statements on migration policies and related issues.



The group expressed the view that under a new structure a number of the churches and agencies that are presently members of CCME will not be represented on the commission. Therefore there was a need to provide space also for these churches and agencies to be involved in the work of CCME.

A reformulation of point 5 of the resolution, which would request **all** previous ExCom

members serving on the negotiation group to continue on the negotiation group, was suggested and commonly accepted.

The modified resolution (annex III) was put to a vote and unanimously adopted.

14. Adoption of Work Programme 2006-2008

Benz Schär presented the work of group 4 and underlined that the group had agreed with the content of the draft work programme, but found the structure of the draft text confusing. The working group had therefore restructured the text to make it more easily accessible and recommended adoption of the work programme in its restructured version (annex V).

Kristina Hellqvist asked if a stronger prioritisation had not been possible as the programme seemed overambitious. Doris Peschke and Torsten Moritz responded by underlining that the work programme reflected the broadness of the membership of CCME, its broad knowledge and thematic interest, which was both an enormous asset but at times difficult to deal with. However both felt that the establishment of certain criteria for activities would make it easier to decide on prioritisation over the next years.

The issue of undocumented migrants was raised again and a clarifying sentence inserted under advocacy point 5.

The assembly unanimously adopted the work programme.

15. Report of the Working Group on Interregional Partnerships

Vivi Akakpo presented the report of the working group (Annex IV) underlining the importance of interregional partnerships for the witness of CCME. A number of questions were raised concerning the financial implications of the partnerships. Doris Peschke underlined that even though provisions for the expenses of e.g. a meeting of the Amman process had been made in the budget 2006, this money would still have to be raised. A number of participants insisted that the Amman process needed to have a clear ownership and targeted activities, for which fundraising would be possible. Benz Schär underlined in view of the discussions of working group 4 (on the work programme) that all activities needed to fulfil certain thematic and organisational criteria before they could be undertaken. This would also apply to interregional partnerships. Torsten Moritz added that this logic was also visible in the approach to a potential partnership with AACC on removal monitoring: in this area CCME would as a first step seek to carry out a feasibility study to understand preconditions and potential impact of such a project in more detail before deciding whether to implement it.

The report of the working group was received.

16. Adoption of the Budget 2006-2008 and Resolution on Finances

Goos Minderman presented the report and draft resolution of the working group on finances (annex VII)

The assembly decided to separately debate and vote upon the different motions, which were put forward by the group. Motion 1 (adoption of proposed budget) was adopted unanimously, the budget therefore adopted as proposed (annex VIII).

Motion 2 (financial implications of CEC-CCME integration) was discussed, as some delegates felt that with regard to part 1 a) of the motion, it was a bit unclear if CCME could determine how extra contributions to CEC would be spent. A majority of the assembly was however convinced that this mention was needed to make clear that extra funding for CCME as a CEC Commission would be needed and therefore motion 2 was adopted with two abstentions.

Motion 3 (on a national collection for migration work) was controversially discussed, as a number of delegates felt they could in their church not ask

for a collection for migration work on European level. Other delegates underlined that such a collection could be connected with thematic activities, even a campaign, which would not only make it a fundraising but also awareness-raising campaign. As there was a lack of clarity on the details of such a collection, a paragraph was inserted, which mandated the ExCom to look into specific details of the suggested collection. A number of suggestions for improving the exact wording were made and incorporated. The amended motion was then adopted with three abstentions and one vote against it.

17. Any other Business

Geesje Werkman introduced the draft resolution on the deaths in the Schiphol detention center. A number of linguistic improvements were suggested and the resolution unanimously adopted (Annex VI).

18. Closing Action

Annemarie Dupré concluded that all items of the agenda had been dealt

with. She therefore closed the assembly and handed over the role of CCME moderator to Arlington Trotman.

Doris Peschke thanked the outgoing members of the ExCom for their service for CCME and expressed their hope that they would remain in touch with CCME and the secretariat could call on their advice.

The assembly ended with a closing prayer and a farewell party.



Annex I: List of Members and voting rights for 16th CCME General Assembly

Country	Member or Associate organisation	Votes	Total votes
Austria	DIAKONIE-Protestant Refugee Service Austria	3	3
Belgium	Eglise Protestante Unie de Belgique	3	3
Czech Republic	Ecumenical Commission for Refugees in the Czech Rep.	3	3
Finland	Evangelical Lutheran Church of Finland	3	3
France	Fédération Protestante de France	3	3
Germany	Evangelische Kirche in Deutschland (EKD)	2	3
	Diakonisches Werk der EKD	1	
Greece	The Holy Synod of the Church of Greece	3	3
Italy	Federazione delle Chiese Evangeliche in Italia (FCEI)	3	3
Netherlands	Council of Churches in the Netherlands	1	3
	Protestant Church in the Netherlands	2	
Norway	Church of Norway	3	3
Romania	Romanian Forum for Refugees and Migrants (ARCA)	3	3
Slovakia	Ecumenical Council of Churches in Slovakia (NEW MEMBER)	3	3

Country	Member or Associate organisation	Votes	Total votes
Spain	Comíté Espagñol de Cooperación entre las Iglesías (CECI)	3	3
Sweden	Church of Sweden	3	3
	Christian Council of Sweden		
Switzerland	Federation of Swiss Protestant Churches (FSPC/FEPS)	3	3
United Kingdom	Churches' Commission for Racial Justice	1	4
	Methodist Church of Great Britain	1	
	Council of African & Caribbean Churches	1	
	Joint Council for Anglo Caribbean Churches	1	
	Conference of European Churches (CEC)	2	2
	World Council of Churches (WCC)	2	2
Total		53	53

Annex II: Mandate and composition of working groups at 16th CCME General Assembly (as adopted)

1. CEC-CCME Integration

- to discuss the draft resolution.

- to discuss the "essentials" of a future Commission of CEC, e.g. size, frequency of meetings, autonomy, accountability

- are there any other issues raised in the report on the integration which the General Assembly needs to resolve

Dorritt Stewart Akinbobola Joel / Jeannette Le Billan Annemarie Dupré Kristina Hellqvist Vebjörn Horsfjord Sue Helen Jones Rüdiger Noll Elena Timofticiuc Arlington Trotman Katharina Wegner Geesje Werkman

2. Finances

- to review the draft budget

- to discuss financial implications of the proposed work programme

- financial aspects of the merger with CEC.

Jac Franken Goos Minderman Torsten Moritz Naboth Muchopa James Ozigi

3. Inter-regional partnerships

- to discuss the existing interregional partnerships

- to discuss how the most appropriate forms of further interregional cooperation can be explored (see focus work point 7.5. and 7.6.)

- to discuss financial implications of inter-regional partnerships

Vivi Akakpo Daniel Calero Ralf Geisler Seta Hadeshian Arriën Kruyt Franca di Lecce Sydia Nduna Ephtalia Pappa Mark-George Saba Tanja Zeeb

4. Work Programme

- to review and, if needed, amend the work programme principles (point 13 Activities 2006-8) and guiding principles for focus work (point 3 and 6)
- to identify if the priorities, outlined under 22., are appropriate (if priorities are added which ones should be dropped?)
- to see if a strong prioritisation from among the points mentioned "I. A Core activities" is possible; particularly I A 5: with regard to expanding membership.

Rachel Berry
Krisztina Costa
François Dubois
Arne Groenningsaeter
Kathrin Hatzinger
Marja-Liisa Laihia
Antonios Papantaniou
Alessia Passarelli
Cristian Popescu
Christoph Riedl
Benz Schär
Helena Tuzinska

Annex III: Resolution on CEC-CCME integration as adopted

Convinced that the merger of CEC and CCME will further the involvement of a greater number of European churches in migration issues, and

that synergies can be achieved by integrating the work on common issues of CEC and CCME such as human rights, development issues, mission and dialogue among churches, and through sharing of common working tools such as communications, finance and administration,

having regard of the previous recommendations and documents of CEC and CCME concerning the integration of the two organisations¹ and

considering the debate of the CCME General Assembly in London 27-30 October 2005, the CCME General Assembly

1. Appreciates and affirms:

- the resolutions of the CEC Assembly in Trondheim, particularly to strengthen the cooperation between CCME and CEC and to proceed with the process of integration of CCME and CEC in order to better meet the "challenges (of migration) to societies, political institutions and churches" and "the obligation on churches and each Christian to "welcome the stranger"."
- the CEC Central Committee resolution of Prague adopting the added agreement of cooperation between CCME and CEC;
- the Central Committee resolutions of Crete numbers. 10 A, B, C and E; to facilitate CEC to work through three equal separate Commissions;
- The fulfilment of criteria recommended by the CCME Assembly of Aegina appendix 6 no. 2 a) and c) and 3 a), g), h) and partly 3 b) and e);
- the Agreement of Co-operation of January 2000 between CCME, CEC and WCC and the added agreement of cooperation adopted in October 2004 and the CEC Central Committee decisions with regard to the future structure of CEC of June 2005.
- 2. **Agrees** to the integration between CCME and CEC with the establishment of CCME as a separate Commission of CEC taking place as soon as a final agreement is reached on the integration in which the following elements are included:

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¹ Recommendations of CCME General Assembly of Aegina, appendix 6; decisions of the CEC Assembly of Trondheim (see annex 1), the Anhelm evaluation report 2004; the CEC Central Committee decisions Prague October 2004 and Crete June 2005; the General Secretary's report on the process of cooperation between the two bodies and the work of the Negotiation Group and the Report on the development of relationship CCME/CEC/WCC (GA 2005-4)

- a The primary responsibility for policy and budget should be kept together in the Commissions as political bodies of CEC, and ultimately within Central Committee as legislature, as accepted in conclusions in the negotiating group (annex 5);
- b. The labour conditions of CCME staff must be agreed in an acceptable way within a unified framework of CEC.
- c. CEC should encourage member churches, especially those presently not members of CCME, to raise additional funding for the work on migration issues.
- d. Black and Migrant Churches and Church related agencies in the field of migration can be appointed as full members of the new CCME, and mechanisms should be found that ensure some form of involvement in the work of the CCME from all churches and agencies that are presently members of the CCME and not of CEC, for example as observers in commission meetings or through other regular consultations.
- 3. **Appreciates and accepts** the offer by the Central Committee of CEC to participate in the new structure with a CEC leadership team starting its work in November/December 2005.
- 4. Mandates the ExCom of CCME:
 - to continue the work of the Negotiation Group;
 - to formulate in co-operation with the negotiating group a proposal of a final agreement on the integration to be decided by a (ordinary or extraordinary) General Assembly;
 - to appoint two members from among themselves to serve on the Negotiation Group.
- 5. Requests the previous ExCom members on the negotiation group to continue serving on the negotiation group alongside members of the new ExCom to guarantee continuity as well as participation of competent bodies on the group.
- 6. Confirms that CCME will contribute its best to make the merger of the two organisations a success to "serve the churches in their commitment to strangers, responding to the message of the Bible which insists on the dignity of every human being, in order to promote an inclusive policy at European and national level for migrants, refugees and minority groups."

RECOMMENDATIONS

(of CEC 12th Assembly, Trondheim, 25 June - 2July 2003)

1. On Future Co-operation of CEC and CCME

The Assembly of CEC recognises that migration is an overall reality in society today. Aware that migration is posing challenges to societies, political institutions and churches, the Assembly confirms the obligation on churches and each Christian to "welcome the stranger".

The Assembly therefore agrees that CEC should seek to fulfil this obligation by strengthening co-operation with the Churches' Commission for Migrants in Europe as the competent ecumenical agency for migration and integration, refugees and asylum-seekers and against racism and discrimination in Europe. It calls upon its member churches to do likewise.

The Assembly agrees to pursue the process of integration between CCME and CEC based on the Agreement of Co-operation of January 2000 between CCME, CEC and WCC. The Assembly reaffirms the decisions of the Central Committee of CEC at Morges in June 2002, in particular that «steps be taken to resolve outstanding issues outlined in paragraph 4 of the report of the implementation group in order to make it possible to move towards the integration of CCME as a separate commission of CEC».

The Assembly reaffirms the decision of the CEC Presidium at Athens in February 2003 following the decision of the CCME Assembly of Aegina, Greece in November 2002 to establish a joint negotiation group to pursue the integration process expeditiously.

The Assembly of CEC mandates the Central Committee and the Budget Committee of CEC to undertake joint approaches with CCME to member churches and organisations to secure the extra resources necessary for CCME to implement the agreed expanded mandate as well as to facilitate the process of integration between CEC and CCME.

(passed with 2 abstentions)

2. <u>Proposed amendments to the Bye-laws to the Constitution</u>

See Morges Recommendation 02CC/39. An amendment was accepted that:

"The Assembly resolve that the changes to the Bye-laws would come into force immediately integration has been achieved."

(Recommendation as amended passed by a near-unanimous vote.)

3. Motion on the Future Co-operation Between CCME and CEC and the Finance Report

The Assembly of the Conference of European Churches gathered in Trondheim on 1st July 2003:

Underlining that

- in view of the budget 2004-2009 of CEC
- and in view of the process of more intensive co-operation and integration of CEC and CCME,

adequate financial means and personnel for the work on migrants, asylum, minority groups and against racism is of great importance.

And, therefore,

<u>proclaims</u> that CEC and CCME must do all that is necessary to find adequate funding for the work in this field; and

asks the member churches of CEC and CCME to support this work in every way.

EXPLANATION

CEC was not able to provide their contribution for work on asylum and refugees in the years 2000/2003. CCME fulfilled its tasks any way. Also the interpretation of the contract of co-operation was very different. From now on we will work together.

The investment of CEC in the work that CCME does on behalf of CEC on asylum and refugees will be found in the CEC budget as presented to the Assembly.

Furthermore, the negotiations on the integration will give great attention to the ways the work for migrants, refugees, minority groups and against racism are to be funded. New tasks and new policies will imply new means and new funding. CEC and CCME will both take up the task to find ways for additional funding.

(Passed with one abstention)

<u>Trondheim CEC Assembly, Policy Reference Report. Recommendation No.</u>

- 6. That CEC encourage churches to welcome churches for migrants and ethnic minorities as sister churches contributing to the preaching of the Gospel, entering in dialogue with them and assisting them in practical questions.
- 27: That work with migrants in Europe be strengthened through the integration of CEC and CCME, in order to protect the rights of migrants, refugees, and ethnic minorities. Special emphasis needs to be given to the protection and rehabilitation of victims of racism, new forms of slavery and trafficking, with particular consideration of women and children. Equally CEC should encourage the fight against the reasons for Migration (poverty, discrimination, racism, lack of economic development) in the homelands of the migrants and encourage the finding_of ways to make it meaningful for people in poorer countries to stay there.
- 37. That CEC, in order to strengthen ecumenical work on migration, asylum and against racism in Europe, pursue the process of integration between CCME and CEC based on the agreement of cooperation of January 2000 between CCME, CEC and WCC and to establish a joint negotiation group.
- 38. That Central Committee establish a strategy group to evaluate solidarity work in the overall context of CEC activities. Church organisations working in the area of solidarity Eurodiakonia, WCC, CCME should be included in the strategic work
- 40. That the strategy group also evaluate the work of the women's desk and develop further strategies to promote the gender perspective in the work of CEC as well as the further work on the themes of violence and trafficking in women. These strategies should involve partner organisations such as the Ecumenical Forum of European Christian Women and the European Forum of Christian Men.

CEC/CCME Negotiating Group on 05th September 2005 on the issue of budget and finances:

"The CEC/CCME negotiation group discussed the conclusions of the Crete Central Committee and wants to affirm the conclusions, although more clarification on the budgetary process is requested.

Three pillars of financial management could be formulated within these conclusions:

- a) The primary responsibility for policy and budget should be in one hand, in political bodies, within the Commissions, and ultimately within Central Committee.
- b) A decision making process is always a process of political bodies, whereas staff has advisory and executive role. At times no political body is available, the Leadership Team decides.
- c) A Budget Committee next to its role in fundraising is a necessary counterpart on behalf of the Central Committee on the financial aspects, with the tasks and regulations of the Budget Committee as written down in the CEC-bylaws.

We offer the following interpretation of the conclusions of Central Committee:

- 1. The Central Committee is the ultimate authority for approval of the budget and the annual report.
- 2. The Commissions (and the General Secretariat) will be responsible for the preparation of their own budgets. The Commissions and the General Secretariat are also responsible for the implementation of the budget and their own budgetary policies. The Commissions and the General Secretariat are responsible for their financial reports and will be accountable for this to the Central Committee and Assembly.
- 3. All Commissions and the General Secretariat are responsible for their own administration, within the administrative rules of the Budget Committee, to ensure a harmonised and transparent bookkeeping.
- 4. The Commissions ensure a treasury competence within their Executive Committee. Treasurers are advisors at the meetings of the Budget Committee. Independent Committee members and the CEC treasurer (chair) are members of the Budget Committee.
- 5. The Budget Committee will consolidate and present an overall annual CEC budget and financial report. The Budget Committee will advise the Central Committee to the decisions which can be taken.
- 6. The Leadership Team will prepare the proposals for dividing financial resources available to CEC that arrive at the CEC Secretariat. They will inform the Budget Committee and the Commissions and will be accountable for this decision to the Central Committee.
- 7. Any changes to the budget should be discussed and proposals for decisions are made in the Leadership Team. The Leadership Team will inform the Budget Committee and the Commissions of its conclusions.
- 8. The CEC Finance Officer works under the responsibility of the Budget Committee. He advises and supports the Budget Committee, if needed independent of the Leadership Team."

Annex IV: Report of the group on interregional partnership as received

Migration is a global trend and should be addressed globally. The political situation prevailing in the Mediterranean and in Sub-Sahara Africa added to the ever-changing European migration/refugee policies call CCME to strengthen its existing interregional relationships to gain credibility and be relevant to churches and churches organisations that constitute its membership.

Discussions on Existing Interregional Partnerships

The group discussed the existing interregional partnerships with the following networks:

- 1. Amman Process
- 2. GEN (Global Ecumenical Network on Uprooted People)

Members of the Amman Process gave the group a detailed historical background of the Amman Process and its objectives. It met for the first time in October 1996 in Amman, Jordan whence the name of Amman Process:

- ➤ It is an attempt to exchange information between churches and church organisations from both sides of the Mediterranean for a better understanding of the influx of migration in the region
- It formulates advocacy strategies
- Draws common analysis of forced migration
- > Eliminates misconceptions between both sides of the Mediterranean
- ➤ Is a space where European policy is interpreted to Middle Eastern countries

So far the main activities of the Amman Process have been:

- Frequent annual meetings held in Europe and Middle East respectively,
- Circular letters,
- ➤ Establishment and understanding of relationships with European Institutions.

Enlargement of the Amman Process

The group suggested that the Amman Process partnership be enlarged to other European churches/member outside the Mediterranean and other members of the Middle East. For example, Egypt is a door of migration of Central African countries. Migrants from Central African countries go first to Egypt and later on to Libya and Lampedusa. The Amman Process will be more effective if it includes countries from the Maghreb and Northern Africa but also Northern Europe.

The group concurred fully with point 7.5 of CCME three year Work Programme for 2006 – 2008.

New Partnership: Study to be conducted by CCME on a Pilot Project on forced removals from Europe to Africa as a form of partnership with the All Africa Conference of Churches (AACC).

The group strongly felt that CCME should start the Pilot Project described under 7.6. with the All Africa Conference of Churches and other regional bodies such as FECCIWA as forced removals from Europe to Africa are of common concern for countries from where the asylum seekers are sent from and for African countries to which they are sent to.

Information about this project should be sent to all CCME members including the Northern European countries.

Although the starting point of the partnership with Sub-Saharan African churches is the pilot project, CCME should leave room for exploring other and future ways of cooperation with the African churches.

The nature of the work that is done by churches and the way migration progresses require that CCME strengthen its partnerships.

Lessons learnt from the Amman Process that can be used to establish more appropriate forms of further interregional cooperation:

- 1. All forms of interregional partnerships should be based on common concerns
- 2. Priorities should be set in order not to embrace too much at the time but to make sure that the objectives of the partnerships are met
- 3. Partnerships should go beyond information sharing and deal concretely with lobby and advocacy
- 4. Need of visibility /credibility of CCME
- 5. Use of media for the image of CCME and partners
- 6. Need of flexible response from the side of CCME if the merger with CEC takes place
- 7. Information collected from the partnerships should be made available to all CCME members and not only to Southern European countries
- 8. Call to CCME to find ways to strengthen voices of partners in the Middle East, Africa... when needed and wanted thus given them a certain protection
- 9. The Amman Process should be able to invest in the Middle East Council to enable it respond adequately.

Financial implications of interregional partnerships

Funds to be used for interregional partnerships will not come from the regular budget of CCME. According to information given to the group, the Amman Process has funds to continue its activities.

The group therefore suggested that a lot of organisations are willing to monitor forced removals from Europe to Africa because they would like to know if it is safe for the asylum seekers to go back to their countries and it will not be difficult to raise funds for the project if the budget is not too big. CCME will write a proposal on the study and fundraise for it.

Annex V: CCME Work Programme 2006-2008 as adopted

Mission

CCME is an ecumenical organisation that serves the churches in their commitment to strangers, responding to the message of the Bible, which insists on the dignity of every human being.

Objective

CCME aims at promoting an inclusive policy at European and national level for migrants, refugees and ethnic minority groups.

Global context

- 1. CCME is dealing with issues, which are of great concern to societies and churches in Europe. They are high on the political agenda of countries all across Europe. Churches in Europe and worldwide share a commitment to stand with migrants and refugees, as has been emphasized at the General Assembly of the Conference of European Churches CEC in 2003 and in the World Council of Churches WCC Central Committee statement on Migration in 2005. While asylum, immigration and anti-discrimination were topics on the national political agenda in the past; these issues have come under the competence of the European Union since 1999.
- 2. In May 2004, the European Union was joined by ten countries in Central, Eastern and Southern Europe. Further enlargements in South East Europe are on the agenda from 2007 onwards. As a consequence, more and more countries in Europe have to incorporate the acquis communautaires into their legislation on asylum and migration.
- 3. Migration is widely regarded as a phenomenon of people seeking refuge for various reasons. While the number of persons "of concern" to UNHCR has decreased over the last years, new patterns of persons seeking refuge emerge. More and more persons are internally displaced without being formally recognised as refugees. Many of them face situations in which they can neither move back to where they came from nor find durable protection in the place they have fled to.
- 4. The securitisation of migration policies and the logic of dissuasion have lead to a global trend of detaining persons or keeping them in geographic isolation - irrespective of their possible vulnerabilities and future perspectives. This "warehousing" of persons is a growing global trend leaving millions of persons who have sought refuge or a better life in deplorable conditions.
- 5. While the numbers of refugees decrease, migration is affecting more and more people. The Global Commission on International Migration in its report of October 2005 assumed that around 200 million people worldwide are migrants. Economic globalisation and its consequences in many countries of the South lead to migration to other regions. However, the actual percentage of migrants among the population on a global level is relatively stable.

- 6. While the zero migration policies of countries of the North are gradually abolished, the official policies to organise migration are still dominated by logic of containment limiting migration to a few selected "highly skilled" migrants. The migration of most migrants is therefore taking place through irregular channels, i.e. associated with very dangerous and precarious circumstances. The tragic deaths of hundreds of migrants at the EU's external borders are one of the most dramatic consequences of these policies.
- 7. As a result of improved technical means to control the movement of people across border, smuggling of migrants has become an even more lucrative business for organised crime. The need to resort to smugglers and organised criminals lead many migrants into indebtedness and pave the preconditions for new forms of slavery such as trafficking in human beings.
- 8. EU asylum and migration policies are increasingly influencing other EU policy areas such as development or external relations. EU migration policies therefore directly or indirectly have an impact upon countries worldwide. Churches in their worldwide community are called to carefully monitor these developments and are in a unique position to develop common responses.
- 9. Discrimination on racial or ethnic basis remains a global concern: while a number of countries have undertaken efforts to combat racial discrimination, phenomena of racial hatred are widespread along with new patterns such as islamophobic tendencies; old forms of discrimination such as anti-semitism and the discrimination of Roma have gained new visibility.

Guiding principles

- 1. The activities of CCME are guided by the calling to be living witness of the Christian faith and ministry among those uprooted in a situation characterized by a secularizing society on the one hand, and increasing concern on migration issues on the other hand. CCME's activities are therefore guided by the search for the specific contribution of churches on the one hand and the search for sustainable partnerships with other actors on the other.
- 2. Given the limitations of both financial and personal resources, there is a need for a clear prioritization of activities. CCME will seek to rather limit activities to a number of strategic areas, in which it engages with high quality contributions and potential for impact, rather than trying to address every issue of potential relevance. All potential activities of CCME will therefore need to be evaluated against their potential
 - to make a specific contribution of churches to a wider debate and serve the churches' witness in the area of migration on a global level;
 - to achieve complementarities and synergy, or to have specific added value in relation to activities of other actors;
 - to give a voice to those who would otherwise be voiceless;

- to have a clear impact among churches or in voicing the churches' concerns towards policies on the national level;
- to provide specific added value by addressing an issue on a European level.

I. Activities to be continued:

Churches: Communication and Information

- 1. CCME will inform Churches in Europe on relevant political developments on migration, asylum and anti-discrimination in Europe. CCME will in particular inform the Churches about the further process of harmonisation of migration/asylum legislation in the EU, activities of the Committee on Migration and Demography of the Council of Europe as well as activities of UNHCR and the Global Commission on International Migration which are of relevance to Europe.
- 2. CCME will provide information on these relevant developments to churches in a form, which underlines the relevance for national policies and outlines how churches can in their countries respond to these developments and engage with refugees and migrants and in advocacy for migrants and refugees. For this purpose new working methods such as trainings should be explored.
- 3. Jointly with the Church and Society Commission of CEC, CCME will monitor the developments of the integration of Europe/EU enlargement and seek ways to inform churches in the new member states of the EU and neighbouring countries on the challenges in the area of migration and asylum arising from it.
- 4. Visits to churches and other forms of direct communication (attendance of seminars, presentations) will be the privileged form of directly linking members to the work of CCME. Preferably they should have a synergetic effect e.g. combining presentations of the work of CCME with thematic events and networking possibilities.
- 5. The existing forms of written communications, such as biannual circular letters to members and ad hoc e-mail alerts on subjects of immediate concern, will be provided. The feasibility of establishing additional and in particular low-threshold instruments such as a monthly "this month at CCME" overview will be explored.
- 6. CCME will distribute its press releases in cooperation with the CEC Communication Office and regularly contribute to the CEC "MONITOR".
- 7. The website www.ccme.be will be launched and updated in a format ensuring accessibility and maintenance-friendliness for users and webmanager, despite limited resources. This website will complement the CEC website and shall be linked.

Partnerships and networking

1. CCME will maintain its role as a platform for exchange among churches about the successful schemes and future steps to develop ministry among

- migrants and minority ethnic people. Of continuing particular interest would be the question how the presence and participation of migrants changes the churches, and how traditional churches can together with newly arrived be church together.
- 2. Given the enlargement of the European Union and the integration process with CEC, CCME will seek to develop particular activities of outreach towards Churches in the Baltic region, Central and Eastern Europe as well as Southeast Europe
- 3. As an essential part of its mandate, CCME will continue to represent Churches through its memberships and partnerships in broader networks of relevance to CCME's mandate such as the NGO platform on migration and asylum, the European Network Against Racism, the European Platform for Foreigners' Right to Family Life, the European Platform for the Migrant Rights Convention. CCME will represent the Conference of European Churches in the European Council of Refugees and Exiles (ECRE).
- 4. In the wider context of the NGO platform on migration and asylum², the Christian Group³ will remain the privileged partnership, in which CCME will engage in ecumenical advocacy towards the European institutions through e.g. development of common positions or joint activities.
- 5. CCME will maintain contact with other like-minded religious organisations on the issues of migration and integration, asylum and refugees, and anti-racism and anti-discrimination, and will seek to explore the prospect of future interreligous cooperation.
- 6. The cooperation framework on the WCC's Global Ecumenical Network on Uprooted people will remain the privileged platform for interregional cooperation on advocacy.
- 7. CCME will explore if support and interest in the CEC Church and Society Commission and the membership of APRODEV can be mobilised to jointly develop the potential of churches and their agencies to address the links between migration, globalisation and development.
- 8. CCME will continue to engage in the WCC sponsored initiatives to overcome racism and other activities addressing racial discrimination, in the context in which they are continued after the WCC General Assembly 2006.
- 9. In cooperation with CEC and European Roma organisations, CCME will seek to further develop the initiatives of churches to overcome discrimination against Roma in church and society.

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² The NGO-Platform on Asylum and Migration comprises some +/- 20 NGOs and other organisations. It is hosted by the UNHCR EU office.

³ The following organisations are regularly participating in the Christian Group: CCME, Caritas Europa, CCME, COMECE – Council of Catholic Bishops Conferences of the EU, ICMC – International Catholic Migration Commission, Jesuit Refugee Service-Europe and the Quaker Council for European Affairs

10. A critical evaluation of the comparative merits of CCME engaging in broader partnerships with more widely known partners versus a stronger visibility of CCME will need to be undertaken.

Advocacy

- 1. Given the increasing importance of the policies on migration and asylum in the wider Europe, advocacy towards the institutions of the European Union will be the priority area of CCME's advocacy work.
- 2. Advocacy towards the Council of Europe will focus on those areas where the human-rights-oriented approach of the Council of Europe offers an added value for European debates.
- 3. Priorities:
 - Current debates suggest that CCME needs to engage in advocacy in the following five areas:
- Policies ensuring the respect of human rights of persons without valid residence permit during a removal procedure, and developing alternatives to forced removal.
- Rights-based policy approaches to labour migration, addressing rights both during the migration process and after arrival.
- Policies to maintain and strengthen an accessible and fair system of asylum and to open up additional forms of protection for refugees and displaced persons.
- Policies to combat new forms of slavery, in particular trafficking in human beings, and to facilitate safe migration.
- Policies facilitating integration: with respect for diversity and a focus on the fair treatment of migrant residents, including anti-discrimination policies.
- 4. Thematic priorities for advocacy will regularly need to be reviewed according to the guiding principles outlined above.
- 5. CCME will closely monitor the development of policies driving persons into irregular situations. CCME will also monitor development of existing structures of cooperation in the area of support to undocumented migrants and migrants in detention. CCME will seek to identify if additional European coordination needs to be provided in these areas and what resources could be mobilised to this effect.
- 6. CCME will provide a platform of exchange for member organisations on the transposition of relevant EU legislation on migration, asylum and antidiscrimination into national law. It will facilitate exchange about the advocacy on transposition and where appropriate on possible legal challenges of transposition.
- 7. In close cooperation with the World Council of Churches CCME will monitor the development relating to UN reform and around the report of GCIM published in October 2005. With WCC CCME will explore ways to

- proactively engage with the UN system in view of a multilateral system of migration governance.
- 8. Where appropriate, CCME will advise the CEC Church and Society Commission on its work towards the Organisation for Security and Cooperation in Europe in areas related to migration.
- 9. CCME will seek to establish a coherent framework of developing advocacy messages, which strike a balance between a sometimes confrontational impetus of "speaking truth to power" and targeting broader audiences with a message presenting "realistic alternatives".

II. CEC-CCME Integration

- 1. The integration with CEC constitutes a strategic chance but also substantial organisational challenge for CCME in the next years. CCME will strive to reach and engage more CEC member churches in the work of CCME in the coming years.
- 2. CCME will continue the active participation in the relevant working areas of CEC, particularly the Church and Society Commission, and will seek broader cooperation on issues of common concern, e.g. with Churches in Dialogue on "being church together uniting in diversity".
- 3. CCME will participate in the 3rd European Ecumenical Assembly planned for Sibiu/Romania in September 2007, particularly looking into the possibility of providing a forum with its ecumenical partner organisations on migration in Europe depending on more clarity on the format and resources needed and available.

III. Project work

Currently the areas, among which focus work should be continued or started, are:

- Membership development initiatives in view of a geographic extension of CCME's membership and a fuller participation of all denominational traditions and in view of facilitating capacity building among churches and Christian specialised agencies which are interested in addressing migration issues but currently lack the know how to address them.
- Initiatives to address new forms of slavery in particular Trafficking in Human Beings, with a view to further sensitising churches for the problem and its changing patterns and enabling churches to respond to new forms of slavery - in prevention, support and advocacy. Under this heading the "Christian Action and Networking against Trafficking in Women " (CAT) project will enter phase III looking at "Trafficking in human beings: new challenges - new partnerships".
- Continuation of CCME's work promoting refugee resettlement as an additional provision of durable solutions for refugees as an option for European countries, with a view to addressing the protection needs of

- most vulnerable refugees, and underlining the responsibility of European countries for refugee protection.
- Further studies and networking on the process of "Being Church Together" identifying and exchanging existing best practice e.g. in cultural mediation, in church legislation - through mapping them and offering training.
- Exploration of the appropriate form of continuing the partnership with the Middle East Council of Churches on migration in the Mediterranean -Amman Process - with a view to address issues of common concern and enabling joint activities on these issues beyond the meetings of the process. This exploration should include reflections on the feasibility of broadening participation in the process both towards European countries outside the Mediterranean region and involving partners from the All African Conference of Churches.
- Studying the feasibility of new forms of interregional partnerships, in particular in view of responding to requests from the AACC to cooperate on the issue of monitoring of forced returns from Europe to Africa. CCME will in particular examine if sufficient support can be mobilised to start a pilot project on trans-national cooperation monitoring forced removal by air from Europe.
- CCME will continue its commitment to the ongoing partnerships of the projects on "Promoting equality in diversity" (coordinated by the ILO under the INTI Programme, until mid-2006) and "POLITIS Building Europe with new citizens?" (coordinated by the University of Oldenburg under the 6th Framework Programme on Research, until mid-2007). CCME will further involve its membership in disseminating the results of both projects.

Activities mentioned above, as well as other new projects or work areas are depending on the following premises:

- The work under core activities should be further enhanced and deepened by more intensive work on issues of particular relevance, e.g. in the form of project work, seminars, symposia, publications, participation in research etc.
- This deepening of particular areas of interest through focus work will need to be developed according to the work on the priorities identified under core activities.

However, all activities complementing thematic core activities will depend on two preconditions:

Active participation of member organisations (including CEC and WCC members), and

 Availability of necessary resources (personnel and financial) by members, partners or third parties (e.g. EU Commission, foundations, Christian agencies).

Activities under focus work will need to take full account of the sustainable development and management capacity of CCME as coordinating organisation. This will practically mean that only a limited number of priorities can be developed further in the area of focus work unless additional resources for the core infrastructure on which focus work activities are based.

Based on thematic orientations of the General Assembly, the Ex Com will decide which priorities of focus work can at which point in time be developed further.

The development of each possible focus activity should include the following elements of planning:

A thorough needs assessment,

 Reflection on possible alternatives (e.g. other actors addressing issue, other working method),

 Evaluation of the potential added value (for members and nonmember churches in membership of CEC and WCC) of addressing a particular topic on European level and in the context of CCME,

• Reflection on how CCME activities would link to similar activities undertaken by other actors in the same thematic area,

 Potential impact on CCME advocacy work for refugees, migrant and minority people,

 Basis of thematic and financial support, in particular among members and strategic partners (in particular WCC and CEC),

Support for project methodology among members,

Development of impact indicators,

• Development of an evaluation methodology (preferably internal and external),

IV. Working mechanisms

- 1. Priority will be given to working mechanisms assuring a flexible, targeted and process-oriented response to the issues CCME is addressing. These can include trainings, task forces and one-off thematic ad hoc events.
- 2. Permanent working groups will be established if there is a long-term need for a permanent working mechanisms and continuing commitment and relevant expertise and participation can be assured.
- 3. When deciding on the establishment of working mechanism, the ExCom will identify mandate and working method of a specific working mechanisms as well as impact indicators for the work under this working mechanism. In the case of long-term mechanisms, the ExCom will assess the usefulness of a specific mechanism and decide upon its continuation based on these indicators

4. Apart from additional working mechanisms, ExCom and office staff will specifically devote time for a regular update and adaptation of this work programme as well as further strategic and detailed planning.

With this work programme, CCME seeks to contribute to the Christian witness in Europe seeking to develop a Europe welcoming the strangers and building inclusive societies: "So then you are no longer strangers and aliens, but citizens with the saints and also members of the household of God" (Eph. 2:19).

Annex VI: Resolution on deaths at Schiphol detention centre (adopted version as edited)

The 16th General Assembly of CCME meeting in London 27-31 October 2005:

- Expresses its shock to learn about the fatal fire at the detention center atAmsterdam Schiphol Airport in the night of 26th to 27th October 2005,
- Deplores the death of the eleven persons who were detained in the center as their asylum claims had been rejected;
- Notes with sadness that the names of those who have died in detention in Amsterdam Schiphol detention center have not been released, depriving them of their human dignity, by reducing them to mere numbers even in death.

CCME on this tragic occasion once again

- Expresses its strong concern that European countries more and more detain persons for the single reason that they do not hold a residence permit,
- Underlines that detention should only be used as a last resort,
- Affirms that the detention of persons should be subject to judicial review and independent monitoring,
- Demands that detained persons are accommodated in safe and secure facilities which do not pose threat for their physical and psychological integrity.

Annex VII: Resolutions of working group on finances as adopted

THE WORKING GROUP ON FINANCE of the 16th Assembly of the CCME in London, having looked over the draft budget 2006- 2008 of CCME, proposes to the Assembly:

MOTION 1

The 16th Assembly of CCME in London 27- 31 October 2005 accepts the budget as proposed for 2006 -2008 (document GA 2005-7)

- carried unanimously -

MOTION 2

The 16th Assembly of CCME London 27- 31 October 2005, suggests that in the process of integration with CEC:

- 1. A new system of membership contributions is formulated with the following elements
 - a. the level of membership fees paid by CEC members has to be raised with a percentage that covers the costs of the new commission, the extra money is guaranteed for the new commission, current members of CEC and CCME should maintain their current level of contribution as far as this is higher than the new level.
 - b. A possibility to have direct financial relations and direct contributions with the new commission is to be maintained, even if the financing organisations have no formal connections to CEC now.
- 2. The new contributions are used to ensure an extra officer within CCME to strengthen the organisation in its enlarging mandate (see description "Networking in a changing Europe"). This position can be characterised as an investment in the work in the enlarged membership, hoping and expecting it will pay back in various ways in the future.
- 3. If necessary a limited amount of CCME reserves could be used for the above-mentioned position of an extra officer and the Assembly asks CEC as a further step in confidence building to join this position.
- 4. To consider that resources can also be provided out of an enlarged group of churches contributing to the new commission.

carried with 2 abstentions -

MOTION 3

The 16th CCME General Assembly, London 27 – 31 October 2005 calls upon all churches to organise a nation-wide church collection to support the work on migration on national, European and global level, like the Christian Council of Sweden has organised successfully.

- Asks CEC to support the idea of such a collection
- Mandates the ExCom to further develop the details of such an idea
- carried with 3 abstentions and 1 vote against -

Annex VIII: Budget 2006-2008

On the following two pages please find the budget for CCME in the years 2006 to 2008. A substantial increase of expenses and income is due to a number of projects CCME will carry out. These are fairly certain for the year 2006, but require fundraising efforts for the following years.

The general budget remains stable, for fundraising again 8.000 EUR are budgeted. However, we have included to build up a reserve for the next CCME Assembly foreseen for 2008, unless the negotiation with CEC requires an earlier meeting of the Assembly. The budget for working groups is only possible with contributions from participants, however, we envisage also task forces of ad-hoc meetings to be arranged under this budget line. Not included are figures with regard to salaries according to a CEC salary scheme as the information provided so far does not allow detailed planning. This will have to be considered in the next budget revisions.

We are seeking to develop a budget which reflects the work priorities of CCME, thus on the second table you find a break-up of costs in project expenses and income. This will need to be further developed also with the guidelines for programmes decided upon by the General Assembly.

Networking in a changing Europe is a project closely linked to CCME's general work, but seeking to involve more of the CEC member churches. Particularly for this project, joint fundraising with the Conference of European Churches will be essential. This project would allow for meetings and communication material, perhaps training workshops etc. to be developed to address the specific needs of churches who have not been part of CCME.

Refugee related work is the general title of the work done in this field, cooperation and representation of CEC within ECRE, developing comments on asylum and refugee protection related legislation and proposals. In addition, a **project** on **Refugee Resettlement** is carried out by CCME with funding by the European Refugee Fund to enhance and promote this durable solution for refugee protection alongside others.

The fight against **Trafficking in Human Beings** will in 2006 be mainly supported with a new project phase of the Christian Action and Networking against Trafficking in women (**CAT**), for which we have received confirmation of selection by the European Commission, however, the budget remains to be agreed and a contract to be signed.

To facilitate continuation of the important work with black and migrant churches, the programme **Uniting in Diversity – Being Church Together** has been included in the budget for the coming three years (still under the heading migrant churches). This programme will require fundraising, as also the project to continue work with **Roma** on issues of their concern.

The **POLITIS** Project is funded by the EU Commission DG Research, and CCME is a partner. Currently research is undertaken in 25 EU member states on **Civic Participation of new citizens**, after the next summer school in 2006, the results will be gathered. CCME has then the responsibility to disseminate the results starting end of 2006 until May 2007. An other cooperation is the project with **ILO** under the **INTI** budget line of the European Commission, addressing discrimination in the work place and providing guidelines to counter discrimination in order to enhance integration.

We propose already a new project line on **Return** with 15.000 EUR which would be dedicated to a feasibility study to look into the possibility of jointly monitoring and responding to removals of migrants from Europe to Africa as a first step to identify further needs. Whether the amount is sufficient, and obtainable, remains to be seen.

It is obvious that similar breakdowns will be needed for the years 2007 and 2008, but we would like to await your appreciation of this new approach to budgeting. We would hope that you would entrust the new ExCom with the task to continue in this direction.

The chart attached to the budget 2006 shows that general contributions, membership fees and general grants amount to 42 %, earmarked contributions from WCC, CEC and church-related agencies to 21 % and EU grants to 37 % of the overall budget. A balance between the various forms of incomes needs to be kept, and it is vital that fundraising is done with a view to diversifying income, but also to increase membership fees to enable CCME to become a Commission of CEC to serve more churches.

The Churches' Commission for Migrants in Europe (CCME) is the ecumenical agency on migration and integration, asylum and refugees, and against racism and discrimination in Europe. Members are Anglican, Orthodox and Protestant Churches and Councils of Churches as well as church-related agencies across Europe. CCME formally cooperates with the Conference of European Churches and the World Council of Churches.

CCME Budget	2005	2006	2007	2008	
Expenditure				070 000 00	
Salaries and related costs	135.000,00	250.000,00 €	260.000,00	270.000,00	
Rent and upkeep of office	18.200,00	18.500,00 €	18.500,00	18.500,00	
Equipment and services	3.120,00	4.000,00 €	4.000,00	4.000,00	
Services	0,00	32.500,00 €	15.000,00	15.000,00	
Telephone/Postage	5.200,00	5.200,00 €	5.200,00	5.200,00	
Photocopies	2.500,00	2.000,00€	2.000,00	2.000,00	
Office supplies	4.160,00	4.000,00€	4.000,00	4.000,00	
ExCom Travel	10.400,00	10.000,00€	10.000,00	10.000,00	
Staff Travel	6.240,00	20.000,00€	15.000,00	15.000,00	
Communication (Circulars, publications etc.)	3.120,00	16.600,00€	6.000,00	6.000,00	
Working Groups/Task Forces	5.000,00	5.000,00€	5.000,00	5.000,00	
CCME General Assembly	8.000,00	3.000,00€	3.000,00	10.000,00	
·		s breakdown			
Refugee and asylum related work	30.000,00				
		s breakdown projects			
Fundraising activities	8.000,00				
Double in a tien projecto	64 000 00	s breakdown			
Participation projects	61.000,00	•	400 000 00	400 000 00	
Meetings	1.000,00	115.450,00 €	100.000,00	100.000,00	
	300.940,00	486.250,00 €	447.700,00	464.700,00	
Income					
Memberships	120.000,00	120.000,00	125.000,00	125.000,00	
General Grants	50.000,00	85.150,00	85.000,00	85.000,00	
CEC contribution refugee work	32.000,00	32.000,00	32.000,00	32.000,00	
Anti-Trafficking earmarked	7.500,00	20.000,00	10.000,00	10.000,00	
Earmarked grants	75.440,00	51.000,00	95.000,00	155.000,00	
EU grants	16.000,00	178.100,00	100.000,00	57.700,00	
	300.940,00	486.250,00	447.000,00	464.700,00	

2006 Budget Breakdown

F	C1	Edi-i	NI-4	D-6	RR ERF	Tc:-1-:	Migrant	Amman	Roma	POLITIS	Return	ILO INTI	Total
Expenditure	General	Fundraising	Networking	Refugee		Trafficking	churches	Amman	Koma		Return		
Salaries and related costs	106.000,00	5.000,00	22.300,00	24.000,00	35.000,00	28.700,00				25.000,00		4.000,00	250.000,00
Rent and upkeep of office	11.000,00	500,00	3.500,00	3.500,00									18.500,00
Equipment and services	300,00	200,00	1.350,00	200,00		1.500,00				450,00			4.000,00
Services	7.550,00		1.000,00			5.400,00				1.050,00	10.000,00	7.500,00	32.500,00
Telephone/Postage	2.600,00	800,00	1.500,00	300,00									5.200,00
Photocopies	300,00	200,00	1.000,00	500,00									2.000,00
Office supplies	2.600,00	100,00	1.000,00	300,00									4.000,00
ExCom Travel	8.000,00		2.000,00										10.000,00
Staff Travel Communication (Circulars,	3.000,00		5.000,00	1.000,00				2.500,00		3.000,00	5.000,00	500,00	20.000,00
publications etc.)	300,00	1.200,00	4.900,00	200,00	3.000,00	6.000,00	500,00		500,00				16.600,00
Working Groups/Task Forces	2.000,00		1.500,00				1.500,00						5.000,00
CCME General Assembly	3.000,00												3.000,00
Meetings			4.950,00	2.000,00	30.000,00	60.000,00	500,00	13.500,00	4.500,00				115.450,00
Total	146.650,00	8.000,00	50.000,00	32.000,00	68.000,00	101.600,00	2.500,00	16.000,00	5.000,00	29.500,00	15.000,00	12.000,00	486.250,00
•	0 1	г	NT	D C	DD EDE	7E co. 1 :	Migrant		D.	DOLUTIO	ъ.	ILO	77 . 1
Income	General	Fundraising	Networking	Refugee	RR ERF	Trafficking	churches	Amman	Roma	POLITIS	Return	INTI	Total
Memberships	120.000,00												120.000,00
General Grants 3	26.650,00	8.000,00	40.000,00				2.500,00	3.000,00			5.000,00		85.150,00
CEC Contribution refugee				32.000,00									32.000,00
Earmarked			10.000,00		13.000,00	20.000,00			5.000,00		10.000,00		58.000,00
EU ERF					55.000,00								55.000,00
EU CAT (excl. Partners						81.600,00							81.600,00
EU POLITIS										29.500,00			29.500,00
EU INTI ILO												12.000,00	12.000,00
Amman Process contributions								13.000,00					13.000,00
Total	146.650,00	8.000,00	50.000,00	32.000,00	68.000,00	101.600,00	2.500,00	16.000,00	5.000,00	29.500,00	15.000,00	12.000,00	486.250,00

Annex IX:

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